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CLERK'S OFFICE

PUBLIC MATTER

THE STATE BAR COURT **HEARING DEPARTMENT - LOS ANGELES**

Case No. 02-O-12449-RAP

ORDER OF INVOLUNTARY INACTIVE

I. Introduction

In this default matter, Respondent PHYLLIS E. BROWN-SCARLETT is charged with professional misconduct in one client matter. The court finds, by clear and convincing evidence, that Respondent is culpable of three of the four charged acts of misconduct: (1) misappropriation of \$9,200 in client funds, (2) commingling, and (3) failure to competently perform legal services.

In view of Respondent's serious misconduct and the evidence in aggravation, the court recommends that Respondent be disbarred from the practice of law.

II. Pertinent Procedural History

The Office of the Chief Trial Counsel of the State Bar of California (State Bar) filed and properly served on Respondent a Notice of Disciplinary Charges (NDC) on August 20, 2004, at her official membership records address. (Rules Proc. of State Bar, rule 60.) On September 20, 2004, Respondent filed a response to the NDC. (Rules Proc. of State Bar, rule 103.)

However, due to Respondent's failure to obey the December 20, 2004, court order to respond to the State Bar's special interrogatories, the inspection demands and the production of documents by January 3, 2005, the court ordered her response stricken and entered her default on January 27, 2005. Respondent was enrolled as an inactive member under Business and Professions Code section 6007(e)1 on January 30, 2005.

This matter was submitted for decision on February 1, 2005, following the filing of State Bar's brief on culpability and discipline. Respondent did not participate in the disciplinary proceedings.

III. Findings of Fact and Conclusions of Law

All factual allegations of the NDC are deemed admitted upon entry of Respondent's default unless otherwise ordered by the court based on contrary evidence. (Rules Proc. of State Bar, rule 200(d)(1)(A).)

A. Jurisdiction

Respondent was admitted to the practice of law in California on December 3, 1984, and has since been a member of the State Bar of California.

B. The Taylor Matter

On April 3, 1998, Ronnie C. Taylor lost his foot in a construction accident and hired attorney Angela F. Wallace to represent him. On April 1, 1999, attorney Wallace filed a civil action on behalf of Taylor entitled *Taylor v. Moriah Senior Villa et al.*, Los Angeles Superior Court case No. BC208089 (Taylor matter).

In November 1999, following attorney Wallace's actual suspension from the practice of law,²
Taylor employed Respondent to represent him in his personal injury matter.

At all times relevant herein, Respondent maintained a client trust account at Bank of America, account No. 16643-7219 (CTA).

On May 14, 2001, Respondent received a settlement draft on behalf of Taylor for \$50,000 from Reliance Insurance Company. On May 16, 2001, Respondent deposited the settlement draft into the CTA.

On May 23, 2001, Respondent issued CTA check no. 179 to Taylor for \$16,666.66. On the

^{&#}x27;All references to section (§) are to the Business and Professions Code, unless otherwise indicated.

²Contrary to the facts alleged in the NDC, attorney Wallace tendered her resignation in March 2001, and not in 1999. (Evid. Code, § 452, subd. (d).)

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same day, Respondent's office administrator, Warren Williams, advised Taylor that Respondent's office would attempt to negotiate down his medical bills and that any remaining unused funds would be paid to Taylor.

In the following two weeks, Respondent paid herself \$20,000 as attorney fees from the settlement funds, as follows:

Check No.	Amount
192	\$5,000
195	\$ 500
196	\$5,000
197	\$4,000
199	<u>\$5,500</u>
	192 195 196 197

Total Attorney Fees \$20,000

Respondent also made payments for litigation costs and medical expenses, as follows:

Date	Check No.	Payee	Amount	Purpose
June 5, 2001	198	Werrell & Wilson	\$ 60.70	Transcript costs
July 30, 2001	222	Dr. Joseph Pierson	\$4,000.00	Medical expenses
Total 1	Medical and	l Litigation Costs	\$4,060.70	

According to Respondent, on June 12, 2001, she provided a settlement disbursement sheet to Taylor, which included the following medical expenses and liens owed by Taylor. However, some of these figures in the settlement disbursement summary were in error.

21		Creditors	Amount	Corrected Amount
22	1.	California Hospital Medical Center	\$1,673.00	-0-
23		Emergency Room (California Hospital)		
24	2.	Medical providers	\$5,876.53	
25	3.	Blue Cross of California, CIGNA,	\$27,807.33	
26		TransAmerica Occidental Life and		
27		Mutual of Omaha (medical liens)		
28	4.	Los Angeles Fire Department (LAFD)	\$205.23	\$252.75

Contrary to Respondent's settlement disbursement sheet, Taylor did not owe \$1,673 to California Hospital. According to Catholic Healthcare West, the billing service for California Hospital, Taylor only owed California Hospital a total of \$535.25, and in 1998, Medicare and Medical had paid California Hospital the \$535.25.

Also, according to Ruth Rodrigues, a representative for the LAFD Emergency Medical Services System, Taylor owed \$252.75 to the LAFD, and not \$205.23, as indicated in Respondent's settlement disbursement sheet.

As of August 2001, Respondent was required to maintain at least \$9,272 in her CTA on behalf of Taylor, calculated as follows:

Settlement and Disbursement Summary

Settlement funds	\$50,000.00	
Client's share Attorney fees Litigation and medical costs		(\$16,666.66) (\$20,000.00) (\$ 4,060.70)

Total Disbursements (\$40,727.36)

Balance Required in CTA \$9,272.64

However, on September 27, 2001, the balance in Respondent's CTA fell to \$66.67. Therefore, \$9,205.97 (\$9,272.64 - \$66.67) was missing from the CTA.

Between December 2001 and May 2002, Respondent deposited and maintained personal funds in her CTA. For example, in December 2001, Respondent received and deposited a vehicle license refund check for \$73 from the State of California in her CTA. On April 8, 2002, Respondent issued check No. 323 for \$1,500 from her CTA to Williams, her office administrator. And on May 6, 2002, Respondent deposited a check for \$50 into her CTA, made payable to Respondent and contained the notation "Birthday Present." During the same period, Respondent also held funds received on behalf of clients in the CTA.

On May 9, 2002, Respondent provided a written response to the State Bar of California regarding the Taylor matter, stating that the remaining settlement funds would be directed to pay medical bills and medical liens.

A few months later, on August 2, 2002, Respondent again wrote to the State Bar, admitting

that she had failed to maintain the Taylor settlement funds in her CTA. At the same time, Respondent represented that she was in the process of negotiating with Blue Cross of California, CIGNA, TransAmerica Occidental Life and Mutual of Omaha to resolve the medical liens, and that the amounts owed to all the insurers would be paid from the remaining Taylor settlement funds.

On March 11, 2003, Taylor died.

On March 25, 2004, in a matter unrelated to the Taylor matter, Respondent issued check No. 5784 for \$1,500 from her CTA but the check was returned due to insufficient funds.

As of August 2004, Respondent has not paid the amount owed to LAFD. Furthermore, she has failed to negotiate and resolve the medical liens held by the insurers – Blue Cross of California, CIGNA, TransAmerica Occidental Life and Mutual of Omaha.

Count 1: Misappropriation (Bus. & Prof. Code, § 6106)

Section 6106 prohibits an attorney from engaging in conduct involving moral turpitude, dishonesty or corruption.

As of August 2001, Respondent was required to maintain at least \$9,272 in her CTA on behalf of Taylor. However, by September 27, 2001, the balance in Respondent's CTA fell to \$66.67. In fact, in August 2002, Respondent admitted in her letter to the State Bar that she failed to maintain the Taylor settlement funds in her CTA.

The mere fact that the balance in an attorney's trust account has fallen below the total of amounts deposited in and purportedly held in trust, supports a conclusion of misappropriation. (Giovanazzi v. State Bar (1980) 28 Cal.3d 465, 474-475.) The rule regarding safekeeping of entrusted funds leaves no room for inquiry into the attorney's intent. (See In the Matter of Bleecker (Review Dept. 1990) 1 Cal. State Bar Ct. Rptr. 113.)

Other than the disbursement of \$40,727.36, Respondent failed to hold in trust the remaining balance of \$9,272 in the CTA. Therefore, Respondent wilfully misappropriated the entrusted funds of \$9,205.97 when the CTA balance fell to \$66.67, an act involving moral turpitude in wilful violation of section 6106.

Count 2: Misrepresentation (Bus. & Prof. Code, § 6106)

The State Bar alleges that Respondent violated section 6106 by misrepresenting to Taylor

in the June 12, 2001, disbursement sheet that he owed \$1,673 to California Hospital when the hospital bill had been paid in 1998.

An attorney's failure to keep proper records is itself a "suspicious circumstance." (Clark v. State Bar (1952) 39 Cal.2d 161, 174.) Respondent must keep complete records of all funds and property held for her client's benefit and render appropriate accounts to the client (Rules Prof. Conduct, rule 4-100(B)(3)).

However, in order for the court to conclude that the \$1,673 entry was made to deceive the client beyond the level of suspicion, there must be clear and convincing evidence of Respondent's deliberate dishonesty or corruption. Here, the alleged facts demonstrate only that Respondent made a bookkeeping error that \$1,673 was still outstanding when the bill had already been paid. There is no evidence of deception in the accounting. Thus, Respondent's failure to render an accurate accounting in this instance is not clear and convincing evidence of dishonesty with an intent to mislead the client; such a clerical error does not rise to the level of moral turpitude and misrepresentation in violation of section 6106.

Count 3: Failure to Maintain Client Funds in Trust Account (Rule 4-100(A) of the Rules of Professional Conduct)³

Rule 4-100(A) provides that all funds received for the benefit of clients must be deposited in a client trust account and that no funds belonging to the attorney will be deposited therein or otherwise commingled therewith. The rule "absolutely bars use of the trust account for personal purposes, even if client funds are not on deposit." (Doyle v. State Bar (1982) 32 Cal.3d 12, 22-23.)

Using her CTA for her personal use and business expenses constituted commingling within the meaning of rule 4-100(A) even where there were no client funds in the trust account. (Arm v. State Bar (1990) 50 Cal.3d 763, 776-777.) Therefore, by issuing a CTA check to her office administrator and by depositing personal funds into her CTA, Respondent is culpable of commingling funds in her CTA in wilful violation of rule 4-100(A).

³References to rule are to the current Rules of Professional Conduct, unless otherwise noted.

Count 4: Failure to Perform (Rule 3-110(A))

Rule 3-110(A) provides that a member must not intentionally, recklessly or repeatedly fail to perform legal services with competence.

Although Respondent's office told Taylor that they would attempt to negotiate his medical bills and Respondent advised the State Bar the same, Respondent did not do so. By failing to contact the LAFD regarding the unpaid bill, by failing to pay the \$252.75 owed to the LAFD and by failing to negotiate and resolve the medical liens of \$27,807 held by the insurers, Respondent recklessly and repeatedly failed to perform legal services with competence, in wilful violation of rule 3-110(A).

IV. Mitigating and Aggravating Circumstances

A. Mitigation

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No mitigating factor was submitted into evidence. (Rules Proc. of State Bar, tit. IV, Stds. for Atty. Sanctions for Prof. Misconduct, std. 1.2(e).)⁴ However, Respondent has no prior disciplinary record in 17 years of practice at the time of her misconduct in 2001, which is a significant mitigating factor. "Absence of a prior disciplinary record is an important mitigating circumstance when an attorney has practiced for a significant period of time." (*In re Young* (1989) 49 Cal.3d 257, 269.)

B. Aggravation

There are several aggravating factors. (Std. 1.2(b).)

Respondent committed multiple acts of wrongdoing, including failing to maintain client funds, misappropriating \$9,200 from a client, and failing to competently perform legal services. (Std. 1.2(b)(ii).)

Respondent's refusal or inability to account properly for the entrusted funds is an aggravating factor. (Std. 1.2(b)(iii).)

Respondent's misappropriation of \$9,200 and failure to pay the medical expenses and liens caused substantial harm to the client and to the insurers. (Std. 1.2(b)(iv).)

Respondent demonstrated indifference toward rectification of or atonement for the

⁴All further references to standards are to this source.

consequences of her misconduct. (Std. 1.2(b)(v).) She has yet to pay the remaining settlement funds to either Taylor's estate or the insurers.

Respondent's failure to participate in this disciplinary matter prior to the entry of her default is also a serious aggravating factor. (Std. 1.2(b)(vi).) Her failure to respond to discovery and failure to comply with the court's order resulted in the entry of her default.

V. Discussion

The purpose of State Bar disciplinary proceedings is not to punish the attorney, but to protect the public, to preserve public confidence in the profession and to maintain the highest possible professional standards for attorneys. (*Chadwick v. State Bar* (1989) 49 Cal.3d 103, 111; *Cooper v. State Bar* (1987) 43 Cal.3d 1016, 1025; std. 1.3.)

Respondent's misconduct involved one client matter and trust account violations. The standards provide a broad range of sanctions ranging from reproval to disbarment, depending upon the gravity of the offenses and the harm to the client. (Stds. 1.6, 2.2, 2.3, and 2.4.) Standard 2.2(a) provides that wilful misappropriation of entrusted funds must result in disbarment absent compelling mitigation. Respondent's misappropriation of more than \$9,200 in the Taylor matter is significant and there is no compelling mitigation.

Standard 2.3 provides that culpability of moral turpitude and intentional dishonesty toward a court or a client must result in actual suspension or disbarment. As discussed above, Respondent's misappropriation was an act of moral turpitude.

The standards, however, are only guidelines and do not mandate the discipline to be imposed. (In the Matter of Moriarty (Review Dept. 1990) 1 Cal. State Bar Ct. Rptr. 245, 250-251.) "[E]ach case must be resolved on its own particular facts and not by application of rigid standards." (Id. at p. 251.)

The State Bar urges disbarment, arguing that Respondent's misappropriation endangers public confidence in the legal confession and is a gross violation of general morality and professional ethics. (Resner v. State Bar (1960) 53 Cal.2d 605, 612.)

In a similar case involving misappropriation, Grim v. State Bar (1991) 53 Cal.3d 21, the Supreme Court disbarred an attorney for misappropriating \$5,546 from a client. The attorney did

not make restitution until after the State Bar had commenced disciplinary proceedings. In aggravation, he was previously disciplined for commingling funds, took advantage of the client residing in another state and mismanaged his trust account. In mitigation, character witnesses testified to his good moral character and the attorney cooperated with the State Bar.

Here, Respondent misappropriated \$9,200, commingled funds in her CTA, and basically mismanaged her CTA (i.e., issuing an insufficiently funded check in March 2004). However, unlike *Grim*, Respondent failed to participate in this disciplinary proceeding and has not made any restitution. The court has no information about the underlying cause of Respondent's offense or of any mitigating circumstances surrounding her misconduct.

It is settled that an attorney-client relationship is of the highest fiduciary character and always requires utmost fidelity and fair dealing on the part of the attorney. (Beery v. State Bar (1987) 43 Cal.3d 802, 813.) Here, Respondent had flagrantly breached her fiduciary duties to her client by taking the client funds and failing to appropriately disburse them.

As discussed, the misappropriation of client funds is a grievous breach of an attorney's ethical responsibilities, violates basic notions of honesty and endangers public confidence in the legal profession. In all but the most exceptional cases, it requires the imposition of the harshest discipline – disbarment. (See *Grim v. State Bar, supra*, 53 Cal.3d 21.)

Respondent's misappropriation of \$9,200 and default in this matter weigh heavily in assessing the appropriate level of discipline. Like the attorney in *Grim*, the "misappropriation in this case ... was not the result of carelessness or mistake; [Respondent] acted deliberately and with full knowledge that the funds belonged to [her] client. Moreover, the evidence supports an inference that [Respondent] intended to permanently deprive [her] client of [his] funds." (*Grim v. State Bar, supra*, 53 Cal.3d at p. 30.) In fact, Respondent had not returned any portion of the remaining funds to Taylor's estate or paid the medical expenses and liens on the estate's behalf.

In recommending discipline, the "paramount concern is protection of the public, the courts and the integrity of the legal profession." (Snyder v. State Bar (1990) 49 Cal.3d 1302.) An attorney's failure to accept responsibility for actions which are wrong or to understand that wrongfulness is considered an aggravating factor. (Carter v. State Bar (1988) 44 Cal.3d 1091, 1100-1101.) Instead

of cooperating with the State Bar or rectifying her misconduct, Respondent defaulted in this disciplinary proceeding.

Respondent "is not entitled to be recommended to the public as a person worthy of trust, and accordingly not entitled to continue to practice law." (Resner v. State Bar, supra, 53 Cal.2d 605, 615.) Therefore, based on the severity of the offense, the serious aggravating circumstances and the lack of compelling mitigating factors, the court recommends disbarment.

VI. RECOMMENDED DISCIPLINE

Accordingly, the court hereby recommends that Respondent PHYLLIS E. BROWN-SCARLETT be disbarred from the practice of law in the State of California and that her name be stricken from the roll of attorneys in this State.

It is also recommended that the Supreme Court order Respondent to comply with rule 955, paragraphs (a) and (c), of the California Rules of Court, within 30 and 40 days, respectively, of the effective date of its order imposing discipline in this matter.

VII. COSTS

The court recommends that costs be awarded to the State Bar pursuant to Business and Professions Code section 6086.10 and payable in accordance with Business and Professions Code section 6140.7.

VIII. ORDER OF INVOLUNTARY INACTIVE ENROLLMENT

It is ordered that Respondent be transferred to involuntary inactive enrollment status pursuant to Business and Professions Code section 6007(c)(4) and rule 220(c) of the Rules of Procedure of the State Bar. The inactive enrollment will become effective three calendar days after service of this order.

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Dated: April /4, 2005

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Judge of the State Bar Court

CERTIFICATE OF SERVICE [Rule 62(b), Rules Proc.; Code Civ. Proc., § 1013a(4)]

I am a Case Administrator of the State Bar Court of California. I am over the age of eighteen and not a party to the within proceeding. Pursuant to standard court practice, in the City and County of Los Angeles, on April 14, 2005, I deposited a true copy of the following document(s):

DECISION AND ORDER OF INVOLUNTARY INACTIVE ENROLLMENT, filed April 14, 2005

in a sealed envelope for collection and mailing on that date as follows:

[X] by first-class mail, with postage thereon fully prepaid, through the United States Postal Service at Los Angeles, California, addressed as follows:

PHYLLIS E BROWN-SCARLETT LAW OFC P BROWN-SCARLETT 9937 W JEFFERSON BLVD#200 CULVER CITY CA 90232 PHYLLIS E BROWN-SCARLETT LAW OFC P BROWN-SCARLETT 1933 CRENSHAW BLVD LOS ANGELES CA 90016-1801

[X] by interoffice mail through a facility regularly maintained by the State Bar of California addressed as follows:

KIMBERLY ANDERSON, A/L, Enforcement, Los Angeles

I hereby certify that the foregoing is true and correct. Executed in Los Angeles, California, on April 14, 2005.

Angela Owens-Carpenter

Case Administrator State Bar Court